## In the House of Representatives, U. S.,

May 23, 2006.

Resolved, That the bill from the Senate (S. 2349) entitled "An Act to provide greater transparency in the legislative process", do pass with the following

### **AMENDMENTS:**

Strike out all after the enacting clause and insert:

#### 1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) Short Title.—This Act may be cited as the
- 3 "Lobbying Accountability and Transparency Act of 2006"
- 4 and "527 Reform Act of 2006".
- 5 (b) Table of Contents for
- 6 this Act is as follows:
  - Sec. 1. Short title; table of contents.

#### TITLE I—ENHANCING LOBBYING DISCLOSURE

- Sec. 101. Quarterly filing of lobbying disclosure reports.
- Sec. 102. Electronic filing of lobbying registrations and disclosure reports.
- Sec. 103. Public database of lobbying disclosure information.
- Sec. 104. Disclosure by registered lobbyists of past executive branch and congressional employment.
- Sec. 105. Disclosure of lobbyist contributions and gifts.
- Sec. 106. Increased penalty for failure to comply with lobbying disclosure requirements.
- Sec. 107. Penalties for offering gifts.

#### TITLE II—SLOWING THE REVOLVING DOOR

- Sec. 201. Notification of post-employment restrictions.
- Sec. 202. Disclosure by Members of the House of Representatives of employment negotiations.
- Sec. 203. Wrongfully influencing, on a partisan basis, an entity's employment decisions or practices.

# TITLE III—SUSPENSION OF PRIVATELY-FUNDED TRAVEL; CURBING LOBBYIST GIFTS

- Sec. 301. Pre-certification of privately funded travel.
- Sec. 302. Recommendations from the Committee on Standards of Official Conduct on gifts.
- Sec. 303. Prohibiting registered lobbyists on corporate flights.
- Sec. 304. Valuation of tickets to sporting and entertainment events.

#### TITLE IV—OVERSIGHT OF LOBBYING AND ENFORCEMENT

- Sec. 401. Audits of lobbying reports by House Inspector General.
- Sec. 402. House Inspector General review and annual reports.

#### TITLE V—INSTITUTIONAL REFORMS

- Sec. 501. Earmarking reform.
- Sec. 502. Mandatory ethics training for House employees.
- Sec. 503. Biennial publication of ethics manual.

#### TITLE VI—FORFEITURE OF RETIREMENT BENEFITS

Sec. 601. Loss of pensions accrued during service as a Member of Congress for abusing the public trust.

#### TITLE VII—LEADERSHIP PACS

Sec. 701. Restrictions on disposition of funds by leadership PACS.

#### TITLE VIII—ETHICS TRAINING FOR LOBBYISTS

Sec. 801. Ethics training for lobbyists.

#### TITLE IX—MISCELLANEOUS PROVISIONS

Sec. 901. Bribery.

#### TITLE X-527 REFORM ACT OF 2006

- Sec. 1001. Short title.
- Sec. 1002. Treatment of section 527 organizations.
- Sec. 1003. Rules for allocation of expenses between Federal and non-Federal activities.
- Sec. 1004. Repeal of limit on amount of party expenditures on behalf of candidates in general elections.
- Sec. 1005. Construction.
- Sec. 1006. Judicial review.
- Sec. 1007. Effective date.

### TITLE I—ENHANCING LOBBYING 1 DISCLOSURE 2 SEC. 101. QUARTERLY FILING OF LOBBYING DISCLOSURE 4 REPORTS. 5 (a) QUARTERLY FILING REQUIRED.—Section 5 of the Lobbying Disclosure Act of 1995 (in this title referred to 7 as the "Act") (2 U.S.C. 1604) is amended— 8 (1) in subsection (a)— (A) in the heading, by striking "Semi-9 10 ANNUAL" and inserting "QUARTERLY"; 11 (B) by striking "45" and inserting "20"; 12 (C) by striking "the semiannual period" 13 and all that follows through "July of each year" 14 and insert "the quarterly period beginning on 15 the first day of January, April, July, and Octo-16 ber of each year"; and 17 (D) by striking "such semiannual period" 18 and insert "such quarterly period"; and 19 (2) in subsection (b)— 20 (A) in the matter preceding paragraph (1), 21 by striking "semiannual report" and inserting 22 "quarterly report"; 23 (B) in paragraph (2), by striking "semi-24 annual filing period" and inserting "quarterly 25 period";

| 1  | (C) in paragraph (3), by striking "semi-           |
|----|--|
| 2  | annual period" and inserting "quarterly pe-        |
| 3  | riod"; and   |
| 4  | (D) in paragraph (4), by striking "semi-           |
| 5  | annual filing period" and inserting "quarterly     |
| 6  | period".   |
| 7  | (b) Conforming Amendments.—                        |
| 8  | (1) Definition.—Section 3(10) of the Act (2        |
| 9  | U.S.C. 1602(10)) is amended by striking "six month |
| 10 | period" and inserting "3-month period".            |
| 11 | (2) Registration.—Section 4 of the Act (2          |
| 12 | U.S.C. 1603) is amended—                           |
| 13 | (A) in subsection $(a)(3)(A)$ , by striking        |
| 14 | "semiannual period" and inserting "quarterly       |
| 15 | period"; and                                       |
| 16 | (B) in subsection $(b)(3)(A)$ , by striking        |
| 17 | "semiannual period" and inserting "quarterly       |
| 18 | period".   |
| 19 | (3) Enforcement.—Section 6(6) of the Act (2        |
| 20 | U.S.C. 1605(6)) is amended by striking "semiannual |
| 21 | period" and inserting "quarterly period".          |
| 22 | (4) Estimates.—Section 15 of the Act (2 U.S.C.     |
| 23 | 1610) is amended—                                  |

| 1  | (A) in subsection (a)(1), by striking "semi-  |
|----|---|
| 2  | annual period" and inserting "quarterly pe-   |
| 3  | riod"; and                                    |
| 4  | (B) in subsection (b)(1), by striking "semi-  |
| 5  | annual period" and inserting "quarterly pe-   |
| 6  | riod".  |
| 7  | (5) Dollar amounts.—                          |
| 8  | (A) REGISTRATION.—Section 4 of the Act (2     |
| 9  | U.S.C. 1603) is amended—                      |
| 10 | (i) in subsection $(a)(3)(A)(i)$ , by strik-  |
| 11 | ing "\$5,000" and inserting "\$2,500";        |
| 12 | (ii) in subsection $(a)(3)(A)(ii)$ , by       |
| 13 | striking "\$20,000" and inserting "\$10,000"; |
| 14 | (iii) in subsection (b)(3)(A), by $strik$ -   |
| 15 | ing "\$10,000" and inserting "\$5,000"; and   |
| 16 | (iv) in subsection (b)(4), by striking        |
| 17 | "\$10,000" and inserting "\$5,000".           |
| 18 | (B) Reports.—Section 5(c) of the Act (2       |
| 19 | $U.S.C.\ 1604(c))$ is amended—                |
| 20 | (i) in paragraph (1), by striking             |
| 21 | "\$10,000" and "\$20,000" and inserting       |
| 22 | "\$5,000" and "\$1,000", respectively; and    |
| 23 | (ii) in paragraph (2), by striking            |
| 24 | "\$10,000" both places such term appears      |
| 25 | and inserting "\$5,000".                      |

| 1  | SEC. 102. ELECTRONIC FILING OF LOBBYING REGISTRA-            |
|----|--|
| 2  | TIONS AND DISCLOSURE REPORTS.                                |
| 3  | (a) Registrations.—Section 4 of the Act (2 U.S.C.            |
| 4  | 1603) is amended—  |
| 5  | (1) by redesignating subsection (d) as subsection            |
| 6  | (e); and   |
| 7  | (2) by inserting after subsection (c) the fol-               |
| 8  | lowing:  |
| 9  | "(d) Electronic Filing Required.—A registration              |
| 10 | required to be filed under this section on or after the date |
| 11 | of enactment of the Lobbying Accountability and Trans-       |
| 12 | parency Act of 2006 shall be filed in electronic form, in    |
| 13 | addition to any other form that may be required by the       |
| 14 | Secretary of the Senate or the Clerk of the House of Rep-    |
| 15 | resentatives. The due date for a registration filed in elec- |
| 16 | tronic form shall be no later than the due date for a reg-   |
| 17 | istration filed in any other form.".                         |
| 18 | (b) Reports.—Section 5 of the Act (2 U.S.C. 1604)            |
| 19 | is amended by adding at the end the following:               |
| 20 | "(d) Electronic Filing Required.—                            |
| 21 | "(1) In general.—A report required to be filed               |
| 22 | under this section shall be filed in electronic form, in     |
| 23 | addition to any other form that may be required by           |
| 24 | the Secretary of the Senate or the Clerk of the House        |
| 25 | of Representatives. The due date for a report filed in       |
| 26 | electronic form shall be no later than the due date for      |

| 1  | a report filed in any other form, except as provided    |
|----|---|
| 2  | in paragraph (2).                                       |
| 3  | "(2) Extension of time to file in elec-                 |
| 4  | TRONIC FORM.—The Secretary of the Senate or the         |
| 5  | Clerk of the House of Representatives may establish a   |
| 6  | later due date for the filing of a report in electronic |
| 7  | form by a registrant, if and only if—                   |
| 8  | "(A) on or before the original due date, the            |
| 9  | registrant—   |
| 10 | "(i) timely files the report in every                   |
| 11 | form required, other than electronic form;              |
| 12 | and   |
| 13 | "(ii) makes a request for such a later                  |
| 14 | due date to the Secretary or the Clerk, as              |
| 15 | the case may be; and                                    |
| 16 | "(B) the request is supported by good cause             |
| 17 | shown.".  |
| 18 | SEC. 103. PUBLIC DATABASE OF LOBBYING DISCLOSURE IN-    |
| 19 | FORMATION.  |
| 20 | (a) Database Required.—Section 6 of the Act (2          |
| 21 | U.S.C. 1605) is amended—                                |
| 22 | (1) in paragraph (7), by striking "and" at the          |
| 23 | end;  |
| 24 | (2) in paragraph (8), by striking the period and        |
| 25 | insertina ": and": and                                  |

| 1  | (3) by adding at the end the following:                         |
|----|---|
| 2  | "(9) maintain, and make available to the public                 |
| 3  | over the Internet, without a fee or other access charge,        |
| 4  | in a searchable, sortable, and downloadable manner,             |
| 5  | an electronic database that—                                    |
| 6  | "(A) includes the information contained in                      |
| 7  | registrations and reports filed under this Act;                 |
| 8  | "(B) directly links the information it con-                     |
| 9  | tains to the information disclosed in reports filed             |
| 10 | with the Federal Election Commission under sec-                 |
| 11 | tion 304 of the Federal Election Campaign Act                   |
| 12 | of 1971 (2 U.S.C. 434); and                                     |
| 13 | "(C) is searchable and sortable, at a min-                      |
| 14 | imum, by each of the categories of information                  |
| 15 | described in sections 4(b) and 5(b).".                          |
| 16 | (b) Availability of Reports.—Section 6(4) of the                |
| 17 | Act is amended by inserting before the semicolon the fol-       |
| 18 | lowing: "and, in the case of a registration filed in electronic |
| 19 | form pursuant to section 4(d) or a report filed in electronic   |
| 20 | form pursuant to section 5(d), shall make such registration     |
| 21 | or report (as the case may be) available for public inspec-     |
| 22 | tion over the Internet not more than 48 hours after the reg-    |
| 23 | istration or report (as the case may be) is approved as re-     |
| 24 | ceived by the Secretary of the Senate or the Clerk of the       |
| 25 | House of Representatives (as the case may be)".                 |

| 1  | (c) Authorization of Appropriations.—There are             |
|----|--|
| 2  | authorized to be appropriated such sums as may be nec-     |
| 3  | essary to carry out paragraph (9) of section 6 of the Act, |
| 4  | as added by subsection (a) of this section.                |
| 5  | SEC. 104. DISCLOSURE BY REGISTERED LOBBYISTS OF PAST       |
| 6  | EXECUTIVE BRANCH AND CONGRESSIONAL                         |
| 7  | EMPLOYMENT.  |
| 8  | Section $4(b)(6)$ of the Act (2 U.S.C. $1603(b)(6)$ ) is   |
| 9  | amended by striking "2 years" and inserting "7 years".     |
| 10 | SEC. 105. DISCLOSURE OF LOBBYIST CONTRIBUTIONS AND         |
| 11 | GIFTS.   |
| 12 | (a) In General.—Section 5(b) of the Act (2 U.S.C.          |
| 13 | 1604(b)) is amended—                                       |
| 14 | (1) in paragraph (3), by striking "and" after the          |
| 15 | semicolon;   |
| 16 | (2) in paragraph (4), by striking the period and           |
| 17 | inserting a semicolon; and                                 |
| 18 | (3) by adding at the end the following:                    |
| 19 | "(5) for each registrant (and for any political            |
| 20 | committee, as defined in 301(4) of the Federal Elec-       |
| 21 | tion Campaign Act of 1971 (2 U.S.C. 431(4)), affili-       |
| 22 | ated with the registrant), and for each employee listed    |
| 23 | as a lobbyist by the registrant under paragraph            |
| 24 | (2)(C), the name of each Federal candidate or office-      |
| 25 | holder, and of each leadership PAC, political party        |

| 1  | committee, or other political committee to whom a       |
|----|---|
| 2  | contribution was made which is required to be re-       |
| 3  | ported to the Federal Election Commission by the re-    |
| 4  | cipient, and the date and amount of such contribu-      |
| 5  | tion;   |
| 6  | "(6) the date, recipient, and amount of any gift        |
| 7  | that under the Rules of the House of Representatives    |
| 8  | counts towards the cumulative annual limit described    |
| 9  | in such rules and is given to a covered legislative     |
| 10 | branch official by the registrant or an employee listed |
| 11 | as a lobbyist by the registrant under paragraph         |
| 12 | (2)(C); and   |
| 13 | "(7) the date, recipient, and amount of funds           |
| 14 | contributed by the registrant or an employee listed as  |
| 15 | a lobbyist by the registrant under paragraph (2)(C)—    |
| 16 | "(A) to, or on behalf of, an entity that is             |
| 17 | named for a covered legislative branch official, or     |
| 18 | to a person or entity in recognition of such offi-      |
| 19 | cial; or  |
| 20 | "(B) to an entity established, financed,                |
| 21 | maintained, or controlled by a covered legislative      |
| 22 | branch official;  |
| 23 | except that this paragraph shall not apply to any       |
| 24 | payment or reimbursement made from funds required       |

| 1  | to be reported under section 304 of the Federal Elec-      |
|----|--|
| 2  | tion Campaign Act of 1971 (2 U.S.C. 434).".                |
| 3  | (b) Factors to be Considered to Determine Re-              |
| 4  | LATIONSHIP BETWEEN OFFICIALS AND OTHER ENTI-               |
| 5  | TIES.—Section 5 of the Act (2 U.S.C. 1604), as amended     |
| 6  | by section 102(b) of this Act, is amended by adding at the |
| 7  | end the following new subsection:                          |
| 8  | "(e) Factors to Determine Relationship Be-                 |
| 9  | TWEEN OFFICIALS AND OTHER ENTITIES.—                       |
| 10 | "(1) In General.—In determining under sub-                 |
| 11 | section $(b)(7)(B)$ whether a covered legislative branch   |
| 12 | official directly or indirectly established, finances,     |
| 13 | maintains, or controls an entity, the factors described    |
| 14 | in paragraph (2) shall be examined in the context of       |
| 15 | the overall relationship between that covered official     |
| 16 | and the entity to determine whether the presence of        |
| 17 | any such factor or factors is evidence that the covered    |
| 18 | official directly or indirectly established, finances,     |
| 19 | maintains, or controls the entity.                         |
| 20 | "(2) Factors.—The factors referred to in para-             |
| 21 | graph (1) include, but are not limited to, the fol-        |
| 22 | lowing:  |
| 23 | "(A) Whether the covered official, directly or             |
| 24 | through its agent, owns a controlling interest in          |
| 25 | the voting stock or securities of the entity.              |

| 1  | "(B) Whether the covered official, directly or      |
|----|---|
| 2  | through its agent, has the authority or ability to  |
| 3  | direct or participate in the governance of the en-  |
| 4  | tity through provisions of constitutions, bylaws,   |
| 5  | contracts, or other rules, or through formal or in- |
| 6  | formal practices or procedures.                     |
| 7  | "(C) Whether the covered official, directly or      |
| 8  | through its agent, has the authority or ability to  |
| 9  | hire, appoint, demote, or otherwise control the of- |
| 10 | ficers or other decisionmaking employees or         |
| 11 | members of the entity.                              |
| 12 | "(D) Whether the covered official has a com-        |
| 13 | mon or overlapping membership with the entity       |
| 14 | that indicates a formal or ongoing relationship     |
| 15 | between the covered official and the entity.        |
| 16 | "(E) Whether the covered official has com-          |
| 17 | mon or overlapping officers or employees with       |
| 18 | the entity that indicates a formal or ongoing re-   |
| 19 | lationship between the covered official and the     |
| 20 | entity.   |
| 21 | "(F) Whether the covered official has any           |
| 22 | members, officers, or employees who were mem-       |
| 23 | bers, officers, or employees of the entity that in- |

 $dicates\ a\ formal\ or\ ongoing\ relationship\ between$ 

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| 1  | the covered official and the entity, or that indi-       |
|----|--|
| 2  | cates the creation of a successor entity.                |
| 3  | "(G) Whether the covered official, directly              |
| 4  | or through its agent, provides funds or goods in         |
| 5  | a significant amount or on an ongoing basis to           |
| 6  | the entity, such as through direct or indirect           |
| 7  | payments for administrative, fundraising, or             |
| 8  | $other\ costs.$  |
| 9  | "(H) Whether the covered official, directly              |
| 10 | or through its agent, causes or arranges for funds       |
| 11 | in a significant amount or on an ongoing basis           |
| 12 | to be provided to the entity.                            |
| 13 | "(I) Whether the covered official, directly or           |
| 14 | through its agent, had an active or significant          |
| 15 | role in the formation of the entity.                     |
| 16 | "(J) Whether the covered official and the en-            |
| 17 | tity have similar patterns of receipts or disburse-      |
| 18 | ments that indicate a formal or ongoing rela-            |
| 19 | tionship between the covered official and the en-        |
| 20 | tity.".  |
| 21 | (c) Conforming Amendment.—Section 3 of the Act           |
| 22 | (2 U.S.C. 1602) is amended by adding at the end the fol- |
| 23 | lowing new paragraphs:                                   |
| 24 | "(17) GIFT.—The term 'gift' means a gratuity,            |
| 25 | favor, discount, entertainment, hospitality, loan, for-  |

| 1                                | bearance, or other item having monetary value. The  |
|----------------------------------|---|
| 2                                | term includes gifts of services, training, and meals,   |
| 3                                | whether provided in kind, by purchase of a ticket,  |
| 4                                | payment in advance, or reimbursement after the ex-  |
| 5                                | pense has been incurred.  |
| 6                                | "(18) Leadership PAC.—The term leadership   |
| 7                                | PAC' means, with respect to an individual holding   |
| 8                                | Federal office, an unauthorized political committee   |
| 9                                | (as defined in the Federal Election Campaign Act of   |
| 10                               | 1971) which is associated with such individual.".   |
| 11                               | SEC. 106. INCREASED PENALTY FOR FAILURE TO COMPLY   |
| 12                               | WITH LOBBYING DISCLOSURE REQUIRE-   |
| 13                               | MENTS.  |
| 14                               | Section 7 of the Act (2 U.S.C. 1606) is amended—  |
|                                  |   |
| 15                               | (1) by striking "Whoever" and inserting "(a)  |
| 15<br>16                         | (1) by striking "Whoever" and inserting "(a) CIVIL PENALTY.—Whoever";   |
|                                  |   |
| 16                               | Civil Penalty.—Whoever";  |
| 16<br>17                         | CIVIL PENALTY.—Whoever";  (2) by striking "\$50,000" and inserting  |
| 16<br>17<br>18                   | CIVIL PENALTY.—Whoever";  (2) by striking "\$50,000" and inserting "\$100,000"; and   |
| 16<br>17<br>18<br>19             | CIVIL PENALTY.—Whoever";  (2) by striking "\$50,000" and inserting "\$100,000"; and  (3) by adding at the end the following:  |
| 16<br>17<br>18<br>19<br>20       | CIVIL PENALTY.—Whoever";  (2) by striking "\$50,000" and inserting "\$100,000"; and  (3) by adding at the end the following:  "(b) CRIMINAL PENALTY.—   |
| 16<br>17<br>18<br>19<br>20<br>21 | CIVIL PENALTY.—Whoever";  (2) by striking "\$50,000" and inserting "\$100,000"; and  (3) by adding at the end the following:  "(b) Criminal Penalty.—  "(1) In General.—Whoever knowingly and |

| 1  | "(2) Corruptly.—Whoever knowingly, willfully,               |
|----|---|
| 2  | and corruptly fails to comply with any provision of         |
| 3  | this Act shall be imprisoned not more than 5 years,         |
| 4  | or fined under title 18, United States Code, or both.".     |
| 5  | SEC. 107. PENALTIES FOR OFFERING GIFTS.                     |
| 6  | Section 7 of the Act (2 U.S.C. 1606), as amended by         |
| 7  | section 106, is amended by adding at the end the following: |
| 8  | "(c) Penalties for Offering Gifts.—                         |
| 9  | "(1) In general.—Any person who is—                         |
| 10 | "(A) a lobbyist registered under this Act,                  |
| 11 | "(B) a lobbyist who is an employee of an                    |
| 12 | organization registered under this Act, or                  |
| 13 | "(C) the client of any such lobbyist or orga-               |
| 14 | nization,   |
| 15 | and who offers to a covered legislative branch official     |
| 16 | of the House of Representatives any gift, knowing that      |
| 17 | such gift violates the rules of the House of Representa-    |
| 18 | tives, shall, upon proof thereof by a preponderance of      |
| 19 | the evidence, be subject to a civil fine of not more        |
| 20 | than \$50,000.  |
| 21 | "(2) Definition.—In this subsection, the term               |
| 22 | 'covered legislative branch official of the House of        |
| 23 | Representatives' means—                                     |
| 24 | "(A) a Representative in, or Delegate or                    |
| 25 | Resident Commissioner to, the Congress: and                 |

| 1  | "(B) an employee of, or any other indi-                   |
|----|---|
| 2  | vidual functioning in the capacity of an em-              |
| 3  | ployee of—  |
| 4  | "(i) an individual described in sub-                      |
| 5  | paragraph (A);  |
| 6  | "(ii) a committee of the House of Rep-                    |
| 7  | resentatives;   |
| 8  | "(iii) the leadership staff of the House                  |
| 9  | $of\ Representatives;$                                    |
| 10 | "(iv) a joint committee of Congress; or                   |
| 11 | "(v) a working group or caucus orga-                      |
| 12 | nized to provide legislative services to indi-            |
| 13 | viduals described in subparagraph (A).".                  |
| 14 | TITLE II—SLOWING THE                                      |
| 15 | REVOLVING DOOR  |
| 16 | SEC. 201. NOTIFICATION OF POST-EMPLOYMENT RESTRIC-        |
| 17 | TIONS.  |
| 18 | Section 207(e) of title 18, United States Code, is        |
| 19 | amended by adding at the end the following new paragraph: |
| 20 | "(8) Notification of Post-Employment re-                  |
| 21 | STRICTIONS.—After a Member of the House of Rep-           |
| 22 | resentatives or an elected officer of the House of Rep-   |
| 23 | resentatives leaves office, or after the termination of   |
| 24 | employment with the House of Representatives of an        |
| 25 | employee of the House of Representatives covered          |

1 under paragraph (2), (3), or (4), the Clerk of the 2 House of Representatives, after consultation with the Committee on Standards of Official Conduct, shall in-3 4 form the Member, officer, or employee of the beginning 5 and ending date of the prohibitions that apply to the 6 Member, officer, or employee under this subsection, 7 and also inform each office of the House of Representatives with respect to which such prohibitions apply 8 9 of those dates.". 10 SEC. 202. DISCLOSURE BY MEMBERS OF THE HOUSE OF 11 REPRESENTATIVES OF EMPLOYMENT NEGO-12 TIATIONS. 13 The Code of Official Conduct set forth in rule XXIII of the Rules of the House of Representatives is amended by 14 15 redesignating clause 14 as clause 15 and by inserting after clause 13 the following new clause: 16 17 "14. (a) A Member, Delegate, or Resident Com-18 missioner shall file with the Committee on Standards 19 of Official Conduct a statement that he or she is nego-20 tiating compensation for prospective employment or 21 has any arrangement concerning prospective employ-22 ment if a conflict of interest or the appearance of a 23 conflict of interest may exist. Such statement shall be

made within 5 days (other than Saturdays, Sundays,

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| 1  | or public holidays) after commencing the negotiation       |
|----|--|
| 2  | for compensation or entering into the arrangement.         |
| 3  | "(b) A Member, Delegate, or Resident Commis-               |
| 4  | sioner should refrain from voting on any legislative       |
| 5  | measure pending before the House or any committee          |
| 6  | thereof if the negotiation described in subparagraph       |
| 7  | (a) may create a conflict of interest.".                   |
| 8  | SEC. 203. WRONGFULLY INFLUENCING, ON A PARTISAN            |
| 9  | BASIS, AN ENTITY'S EMPLOYMENT DECISIONS                    |
| 10 | OR PRACTICES.  |
| 11 | The Code of Official Conduct set forth in rule XXIII       |
| 12 | of the Rules of the House of Representatives (as amended   |
| 13 | by section 202) is further amended by redesignating clause |
| 14 | 15 as clause 16 and by inserting after clause 14 the fol-  |
| 15 | lowing new clause:   |
| 16 | "15. A Member, Delegate, Resident Commis-                  |
| 17 | sioner, officer, or employee of the House may not,         |
| 18 | with the intent to influence on the basis of political     |
| 19 | party affiliation an employment decision or employ-        |
| 20 | ment practice of any private or public entity (except      |
| 21 | for the Congress)—   |
| 22 | "(a) take or withhold, or offer or threaten to             |
| 23 | take or withhold, an official act; or                      |
| 24 | "(b) influence, or offer or threaten to influ-             |
| 25 | ence, the official act of another.".                       |

| I IIILE III—SUSPENSIUN | I $OF$ | <i>III—SUSPENSION</i> | PRI |
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## 2 **VATELY-FUNDED TRAVEL**;

### 3 **CURBING LOBBYIST GIFTS**

- 4 SEC. 301 PRE-CERTIFICATION OF PRIVATELY FUNDED
- 5 TRAVEL.
- 6 (a) Acceptance of Privately Funded Travel.—
- 7 Notwithstanding clause 5 of rule XXV of the Rules of the
- 8 House of Representatives, no Member, Delegate, Resident
- 9 Commissioner, officer, or employee of the House may accept
- 10 a gift of travel related to his official duties (including any
- 11 transportation, lodging, and meals during such travel) from
- 12 any private source unless the private source first obtains
- 13 a certification in writing from the Committee on Standards
- 14 of Official Conduct that the gift of travel complies with all
- 15 House rules and standards of conduct.
- 16 (b) REVIEW AND RECOMMENDATIONS.—(1) The Com-
- 17 mittee on Standards of Official Conduct may not issue any
- 18 such certification until it reports its recommendations on
- 19 changes to rule XXV to the Committee on Rules unless two-
- 20 thirds of the Members of the Committee, present and voting
- 21 in the affirmative, vote to issue such certification. The Com-
- 22 mittee on Standards of Official Conduct shall report its rec-
- 23 ommendations to the Committee on Rules not later than
- 24 June 15, 2006.

| 1  | (2) In developing such recommendations, the Com-        |
|----|---|
| 2  | mittee on Standards of Official Conduct shall—          |
| 3  | (A) survey public reports of registered lobbyist        |
| 4  | and registered foreign agent-related private travel, as |
| 5  | well as public reports of late or inaccurate disclosure |
| 6  | of private travel; and                                  |
| 7  | (B) consider—   |
| 8  | (i) The ability of the current provisions of            |
| 9  | rule XXV regarding travel to protect the House,         |
| 10 | its Members, officers, and employees, from the          |
| 11 | appearance of impropriety.                              |
| 12 | (ii) With respect to the allowance for pri-             |
| 13 | vately-funded travel contained in clause 5(b) of        |
| 14 | rule XXV—   |
| 15 | (I) the degree to which the privately-                  |
| 16 | funded travel meets the representational                |
| 17 | needs of the House, its Members, officers,              |
| 18 | and employees;  |
| 19 | (II) whether certain entities should or                 |
| 20 | should not be permitted to fund the travel              |
| 21 | of the Members, officers, and employees of              |
| 22 | the House, what sources of funding may be               |
| 23 | permissible, and what other individuals                 |
| 24 | may participate in that travel; and                     |

| 1  | (III) the adequacy of the current sys-                         |
|----|--|
| 2  | tem of approval and disclosure of such trav-                   |
| 3  | el.  |
| 4  | SEC. 302 RECOMMENDATIONS FROM THE COMMITTEE ON                 |
| 5  | STANDARDS OF OFFICIAL CONDUCT ON                               |
| 6  | GIFTS.   |
| 7  | The Committee on Standards of Official Conduct shall           |
| 8  | report its recommendations on changes to rule XXV of the       |
| 9  | Rules of the House of Representatives regarding the excep-     |
| 10 | tions to the limitation on the acceptance of gifts contained   |
| 11 | in clause 5(a) of that rule to the Committee on Rules. In      |
| 12 | developing its recommendations, the Committee on Stand-        |
| 13 | ards of Official Conduct shall consider the following:         |
| 14 | SEC. 303. PROHIBITING REGISTERED LOBBYISTS ON COR-             |
| 15 | PORATE FLIGHTS.  |
| 16 | The Lobbying Disclosure Act of 1995 is amended by              |
| 17 | inserting after section 5 the following new section:           |
| 18 | "SEC. 5A. PROHIBITING REGISTERED LOBBYISTS ON COR-             |
| 19 | PORATE FLIGHTS.  |
| 20 | "If a Representative in, or Delegate or Resident Com-          |
| 21 | missioner to, the Congress, or an officer or employee of the   |
| 22 | House of Representatives, is a passenger or crew member        |
| 23 | on a flight of an aircraft that is not licensed by the Federal |
| 24 | Aviation Administration to operate for compensation or         |
| 25 | hire and that is owned or operated by a person who is the      |

| 1   | client of a lobbyist or a lobbying firm, then such lobbyist     |
|-----|---|
| 2   | may not be a passenger or crew member on that flight.".         |
| 3   | SEC. 304. VALUATION OF TICKETS TO SPORTING AND EN-              |
| 4   | TERTAINMENT EVENTS.   |
| 5   | Clause $5(a)(2)(A)$ of rule XXV of the Rules of the             |
| 6   | House of Representatives is amended by—                         |
| 7   | (1) inserting "(i)" after "(A)"; and                            |
| 8   | (2) adding at the end the following:                            |
| 9   | "(ii) A gift of a ticket to a sporting or entertainment         |
| 10  | event shall be valued at the face value of the ticket, provided |
| 11  | that in the case of a ticket without a face value, the ticket   |
| 12  | shall be valued at the highest cost of a ticket with a face     |
| 13  | value for the event.".  |
| 14  | TITLE IV—OVERSIGHT OF   |
| 15  | LOBBYING AND ENFORCEMENT  |
| 16  | SEC. 401. AUDITS OF LOBBYING REPORTS BY HOUSE IN-               |
| 17  | SPECTOR GENERAL.  |
| 18  | (a) Access to Lobbying Reports.—The Office of                   |
| 19  | Inspector General of the House of Representatives shall have    |
| 20  | access to all lobbyists' disclosure information received by     |
| 21  | the Clerk of the House of Representatives under the Lob-        |
| 22  | bying Disclosure Act of 1995 and shall conduct random au-       |
| 23  | dits of lobbyists' disclosure information as necessary to en-   |
| 0.4 |   |
| 24  | sure compliance with that Act.                                  |

| 1  | (b) Referral Authority.—The Office of the Inspec-            |
|----|--|
| 2  | tor General of the House of Representatives may refer po-    |
| 3  | tential violations by lobbyists of the Lobbying Disclosure   |
| 4  | Act of 1995 to the Department of Justice for disciplinary    |
| 5  | action.  |
| 6  | SEC. 402. HOUSE INSPECTOR GENERAL REVIEW AND AN-             |
| 7  | NUAL REPORTS.  |
| 8  | (a) Ongoing Review Required.—The Inspector                   |
| 9  | General of the House of Representatives shall review on an   |
| 10 | ongoing basis the activities carried out by the Clerk of the |
| 11 | House of Representatives under section 6 of the Lobbying     |
| 12 | Disclosure Act of 1995 (2 U.S.C. 1605). The review shall     |
| 13 | emphasize—   |
| 14 | (1) the effectiveness of those activities in securing        |
| 15 | the compliance by lobbyists with the requirements of         |
| 16 | that Act; and  |
| 17 | (2) whether the Clerk has the resources and au-              |
| 18 | thorities needed for effective oversight and enforcement     |
| 19 | of that Act.   |
| 20 | (b) Annual Reports.—Not later than December 31               |
| 21 | of each year, the Inspector General of the House of Rep-     |
| 22 | resentatives shall submit to the House of Representatives a  |
| 23 | report on the review required by subsection (a). The report  |
| 24 | shall include the Inspector General's assessment of the mat- |

| 1  | ters required to be emphasized by that subsection and any |
|----|---|
| 2  | recommendations of the Inspector General to—              |
| 3  | (1) improve the compliance by lobbyists with the          |
| 4  | requirements of the Lobbying Disclosure Act of 1995;      |
| 5  | and   |
| 6  | (2) provide the Clerk of the House of Representa-         |
| 7  | tives with the resources and authorities needed for ef-   |
| 8  | fective oversight and enforcement of that Act.            |
| 9  | TITLE V—INSTITUTIONAL                                     |
| 10 | REFORMS   |
| 11 | SEC. 501. EARMARKING REFORM.                              |
| 12 | (a) In the House of Representatives, it shall not be in   |
| 13 | order to consider—  |
| 14 | (1) a general appropriation bill reported by the          |
| 15 | Committee on Appropriations unless the report in-         |
| 16 | cludes a list of earmarks in the bill or in the report    |
| 17 | (and the names of Members who submitted requests to       |
| 18 | the Committee on Appropriations for earmarks in-          |
| 19 | cluded in such list); or                                  |
| 20 | (2) a conference report to accompany a general            |
| 21 | appropriation bill unless the joint explanatory state-    |
| 22 | ment prepared by the managers on the part of the          |
| 23 | House and the managers on the part of the Senate in-      |
| 24 | cludes a list of earmarks in the conference report or     |
| 25 | joint statement (and the names of Members who sub-        |

| 1  | mitted requests to the Committee on Appropriations            |
|----|---|
| 2  | for earmarks included in such list) that were—                |
| 3  | (A) not committed to the conference com-                      |
| 4  | mittee by either House;                                       |
| 5  | (B) not in the report specified in paragraph                  |
| 6  | (1); and  |
| 7  | (C) not in a report of a committee of the                     |
| 8  | Senate on a companion measure.                                |
| 9  | (b) In the House of Representatives, it shall not be in       |
| 10 | order to consider a rule or order that waives the application |
| 11 | of subsection $(a)(2)$ .                                      |
| 12 | (c)(1) A point of order raised under subsection $(a)(1)$      |
| 13 | may be based only on the failure of a report of the Com-      |
| 14 | mittee on Appropriations to include the list required by      |
| 15 | subsection (a)(1).  |
| 16 | (2) As disposition of a point of order under sub-             |
| 17 | section (a), the Chair shall put the question of consid-      |
| 18 | eration with respect to the proposition that is the sub-      |
| 19 | ject of the point of order.                                   |
| 20 | (3) As disposition of a point of order under sub-             |
| 21 | section (b) with respect to a rule or order relating to       |
| 22 | a conference report, the Chair shall put the question         |
| 23 | of consideration as follows: "Shall the House now con-        |
| 24 | sider the resolution notwithstanding the assertion of         |
| 25 | [the maker of the point of order] that the object of the      |

- 1 resolution introduces a new earmark or new ear-2 marks?".
- 3 (4) The question of consideration under this sub-4 section shall be debatable for 15 minutes by the Mem-5 ber initiating the point of order and for 15 minutes 6 by an opponent, but shall otherwise be decided with-7 out intervening motion except one that the House ad-8 journ.
- 9 (d)(1) For the purpose of this resolution, the term "earmark" means a provision in a bill or conference report, or 10 language in an accompanying committee report or joint statement of managers, providing or recommending a specific amount of discretionary budget authority to a non-Federal entity, if such entity is specifically identified in 14 15 the report or bill; or if the discretionary budget authority is allocated outside of the normal formula-driven or com-16 petitive bidding process and is targeted or directed to an 18 identifiable person, specific State, or congressional district.
- 19 (2) For the purpose of subsection (a), government-20 sponsored enterprises, Federal facilities, and Federal lands 21 shall be considered Federal entities.
- 22 (3) For the purpose of subsection (a), to the extent that 23 the non-Federal entity is a State or territory, an Indian 24 tribe, a foreign government or an intergovernmental inter-25 national organization, the provision or language shall not

- be considered an earmark unless the provision or language also specifies the specific purpose for which the designated 3 budget authority is to be expended. SEC. 502. MANDATORY ETHICS TRAINING FOR HOUSE EM-4 5 PLOYEES. 6 (a) Mandatory Ethics Training for House Em-7 PLOYEES.— 8 (1) Chief administrative officer.—Clause 4 of rule II of the Rules of the House of Representatives 9 is amended by inserting the following new paragraph 10 11 at the end: "(d) The Chief Administrative Officer may not pay 12 any compensation to any employee of the House with respect to any pay period during which the employee, as de-14 15 termined by the Committee on Standards of Official Conduct, is not in compliance with the applicable requirements 16 of regulations promulgated pursuant to clause 3(r) of Rule 18 *XI*.". 19 (2) Mandatory ethics training program.— 20 Clause 3 of rule XI of the Rules of the House of Rep-21 resentatives is amended by adding at the end the fol-22 lowing: 23 "(r) The committee shall establish a program of reg-
- 25 gate regulations providing for the following:

ular ethics training for employees of the House and promul-

- "(1)(A) Except as otherwise provided, all employees of the House are required to complete ethics training offered by the committee at least once during each congress. Any employee who is hired after the date of adoption of such rules is required to complete such training within 30 days of being hired.
  - "(B) Any employee of the House who works in a Member's district office shall not be required to complete such ethics training until 30 days after the district office has received a notice from the Committee on Standards of Official Conduct that the required ethics training program is available on the Internet.
  - "(2) After any employee of the House completes such ethics training, that employee shall file a written certification with the committee that he is familiar with the contents of any pertinent publications that are so designated by the committee and has completed the required ethics training.
  - "(3) As used in this paragraph, the term 'employee of the House' refers to any individual whose compensation is disbursed by the Chief Administrative Officer, including any staff assigned to a Member's personal office, any staff of a committee or leadership office, or any employee of the Office of the

- 1 Clerk, of the Office of the Chief Administrative Offi-
- 2 cer, or of the Sergeant-at-Arms, but does not include
- 3 a Member, Delegate, or Resident Commissioner.".
- 4 (b) Ethics Training for Members, Delegates,
- 5 And the Resident Commissioner.—Clause 3 of rule XI
- 6 of the Rules of the House of Representatives is amended by
- 7 inserting at the end:
- 8 "(s)(1) The committee shall establish a program of reg-
- 9 ular ethics training for Members, Delegates, and the Resi-
- 10 dent Commissioner similar to the program established in
- 11 paragraph(r).
- 12 "(2) The committee shall publish a list of Members who
- 13 have and have not completed such ethics training within
- 14 the first one hundred calendar days after being sworn-in
- 15 during each Congress. The committee shall update this list
- 16 with the names of Members who complete the training after
- 17 the deadline with the date on which the training was com-
- 18 pleted.
- 19 "(3) Publication of the list of Members who have and
- 20 have not completed the ethics training shall be made avail-
- 21 able on the official website of the committee and published
- 22 in the Congressional Record.".
- 23 SEC. 503. BIENNIAL PUBLICATION OF ETHICS MANUAL.
- Within 120 days after the date of enactment of this
- 25 Act and during each Congress thereafter, the Committee on

- 1 Standards of Official Conduct shall publish an up-to-date
- 2 ethics manual for Members, officers, and employees of the
- 3 House of Representatives and make such manual available
- 4 to all such individuals. The committee has a duty to keep
- 5 all Members, Delegates, the Resident Commissioner, officers,
- 6 and employees of the House of Representatives apprised of
- 7 current rulings or advisory opinions when potentially con-
- 8 stituting changes to or interpretations of existing policies.

# 9 TITLE VI—FORFEITURE OF 10 RETIREMENT BENEFITS

- 11 SEC. 601. LOSS OF PENSIONS ACCRUED DURING SERVICE
- 12 AS A MEMBER OF CONGRESS FOR ABUSING
- 13 THE PUBLIC TRUST.
- 14 (a) Civil Service Retirement System.—Section
- 15 8332 of title 5, United States Code, is amended by adding
- 16 at the end the following:
- 17 "(o)(1) Notwithstanding any other provision of this
- 18 subchapter, the service of an individual finally convicted
- 19 of an offense described in paragraph (2) shall not be taken
- 20 into account for purposes of this subchapter, except that this
- 21 sentence applies only to service rendered as a Member (irre-
- 22 spective of when rendered). Any such individual (or other
- 23 person determined under section 8342(c), if applicable)
- 24 shall be entitled to be paid so much of such individual's

| 1  | lump-sum credit as is attributable to service to which the  |
|----|---|
| 2  | preceding sentence applies.                                 |
| 3  | "(2)(A) An offense described in this paragraph is any       |
| 4  | offense described in subparagraph (B) for which the fol-    |
| 5  | lowing apply:   |
| 6  | "(i) Every act or omission of the individual (re-           |
| 7  | ferred to in paragraph (1)) that is needed to satisfy       |
| 8  | the elements of the offense occurs while the individual     |
| 9  | is a Member.  |
| 10 | "(ii) Every act or omission of the individual               |
| 11 | that is needed to satisfy the elements of the offense di-   |
| 12 | rectly relates to the performance of the individual's of-   |
| 13 | ficial duties as a Member.                                  |
| 14 | "(iii) The offense is committed after the date of           |
| 15 | enactment of this subsection.                               |
| 16 | "(B) An offense described in this subparagraph is only      |
| 17 | the following, and only to the extent that the offense is a |
| 18 | felony under title 18:                                      |
| 19 | "(i) An offense under section 201 of title 18               |
| 20 | (bribery of public officials and witnesses).                |
| 21 | "(ii) An offense under section 219 of title 18 (of-         |
| 22 | ficers and employees acting as agents of foreign prin-      |
| 23 | cipals).  |
| 24 | "(iii) An offense under section 371 of title 18             |
| 25 | (conspiracy to commit offense or to defraud United          |

| 1  | States) to the extent of any conspiracy to commit an            |
|----|---|
| 2  | act which constitutes an offense under clause (i) or            |
| 3  | (ii).   |
| 4  | "(3) An individual convicted of an offense described            |
| 5  | in paragraph (2) shall not, after the date of the final convic- |
| 6  | tion, be eligible to participate in the retirement system       |
| 7  | under this subchapter or chapter 84 while serving as a          |
| 8  | Member.   |
| 9  | "(4) The Office of Personnel Management shall pre-              |
| 10 | scribe any regulations necessary to carry out this sub-         |
| 11 | section. Such regulations shall include—                        |
| 12 | "(A) provisions under which interest on any                     |
| 13 | lump-sum payment under the second sentence of                   |
| 14 | paragraph (1) shall be limited in a manner similar              |
| 15 | to that specified in the last sentence of section               |
| 16 | 8316(b); and  |
| 17 | "(B) provisions under which the Office may pro-                 |
| 18 | $vide\ for$ —   |
| 19 | "(i) the payment, to the spouse or children                     |
| 20 | of any individual referred to in the first sentence             |
| 21 | of paragraph (1), of any amounts which (but for                 |
| 22 | this clause) would otherwise have been nonpay-                  |
| 23 | able by reason of such first sentence, but only to              |
| 24 | the extent that the application of this clause is               |

| 1  | considered necessary given the totality of the cir-           |
|----|---|
| 2  | cumstances; and   |
| 3  | "(ii) an appropriate adjustment in the                        |
| 4  | amount of any lump-sum payment under the                      |
| 5  | second sentence of paragraph (1) to reflect the               |
| 6  | application of clause (i).                                    |
| 7  | "(5) For purposes of this subsection—                         |
| 8  | "(A) the term 'Member' has the meaning given                  |
| 9  | such term by section 2106, notwithstanding section            |
| 10 | 8331(2); and  |
| 11 | "(B) the term 'child' has the meaning given such              |
| 12 | term by section 8341.".                                       |
| 13 | (b) Federal Employees' Retirement System.—                    |
| 14 | Section 8411 of title 5, United States Code, is amended by    |
| 15 | adding at the end the following:                              |
| 16 | "(l)(1) Notwithstanding any other provision of this           |
| 17 | chapter, the service of an individual finally convicted of an |
| 18 | offense described in paragraph (2) shall not be taken into    |
| 19 | account for purposes of this chapter, except that this sen-   |
| 20 | tence applies only to service rendered as a Member (irre-     |
| 21 | spective of when rendered). Any such individual (or other     |
| 22 | person determined under section 8424(d), if applicable)       |
| 23 | shall be entitled to be paid so much of such individual's     |
| 24 | lump-sum credit as is attributable to service to which the    |
| 25 | preceding sentence applies.                                   |

"(2) An offense described in this paragraph is any of-1 fense described in section 8332(0)(2)(B) for which the following apply: 3 4 "(A) Every act or omission of the individual (re-5 ferred to in paragraph (1)) that is needed to satisfy 6 the elements of the offense occurs while the individual 7 is a Member. 8 "(B) Every act or omission of the individual 9 that is needed to satisfy the elements of the offense directly relates to the performance of the individual's of-10 11 ficial duties as a Member. 12 "(C) The offense is committed after the date of 13 enactment of this subsection. 14 "(3) An individual finally convicted of an offense de-15 scribed in paragraph (2) shall not, after the date of the conviction, be eligible to participate in the retirement system 16 17 under this chapter while serving as a Member. 18 "(4) The Office of Personnel Management shall pre-19 scribe any regulations necessary to carry out this subsection. Such regulations shall include— 20 "(A) provisions under which interest on any 21 22 lump-sum payment under the second sentence of 23 paragraph (1) shall be limited in a manner similar 24 to that specified in the last sentence of section 25 8316(b): and

| 1  | "(B) provisions under which the Office may pro-       |
|----|---|
| 2  | vide for—   |
| 3  | "(i) the payment, to the spouse or children           |
| 4  | of any individual referred to in the first sentence   |
| 5  | of paragraph (1), of any amounts which (but for       |
| 6  | this clause) would otherwise have been nonpay-        |
| 7  | able by reason of such first sentence, but only to    |
| 8  | the extent that the application of this clause is     |
| 9  | considered necessary given the totality of the cir-   |
| 10 | cumstances; and                                       |
| 11 | "(ii) an appropriate adjustment in the                |
| 12 | amount of any lump-sum payment under the              |
| 13 | second sentence of paragraph (1) to reflect the       |
| 14 | application of clause (i).                            |
| 15 | "(5) For purposes of this subsection—                 |
| 16 | "(A) the term 'Member' has the meaning given          |
| 17 | such term by section 2106, notwithstanding section    |
| 18 | 8401(20); and   |
| 19 | "(B) the term 'child' has the meaning given such      |
| 20 | term by section 8341.".                               |
| 21 | TITLE VII—LEADERSHIP PACS                             |
| 22 | SEC. 701. RESTRICTIONS ON DISPOSITION OF FUNDS BY     |
| 23 | LEADERSHIP PACS.                                      |
| 24 | (a) Restrictions.—Section 313 of the Federal Elec-    |
| 25 | tion Campaign Act of 1971 (2 U.S.C. 439a) is amended— |

| 1  | (1) by redesignating subsection (b) as subsection       |
|----|---|
| 2  | (c); and  |
| 3  | (2) by inserting after subsection (a) the following     |
| 4  | new subsection:   |
| 5  | "(b) Use of Funds by Leadership PACs.—                  |
| 6  | "(1) Uses permitted.—The funds of a leader-             |
| 7  | ship PAC may be used by the leadership PAC—             |
| 8  | "(A) for otherwise authorized expenditures              |
| 9  | in connection with campaigns for election for           |
| 10 | $Federal\ of fice;$                                     |
| 11 | "(B) for charitable contributions described             |
| 12 | in section 170(c) of the Internal Revenue Code of       |
| 13 | 1986; or  |
| 14 | "(C) for transfers to a national, State, or             |
| 15 | local committee of a political party (subject to        |
| 16 | the applicable limitations of this Act).                |
| 17 | "(2) Leadership pac defined.—In this sub-               |
| 18 | section, the term 'leadership PAC' means a political    |
| 19 | committee which is directly or indirectly established,  |
| 20 | maintained, or controlled by a candidate for election   |
| 21 | for Federal office or an individual holding Federal of- |
| 22 | fice but is not an authorized committee of the can-     |
| 23 | didate or individual, except that such term does not    |
| 24 | include any political committee of a political party.". |

- 1 (b) Conforming Amendment Regarding Conver-
- 2 Sion of Funds to Personal Use.—Section 313(c) of
- 3 such Act (2 U.S.C. 439a(c)), as redesignated by subsection
- 4 (a), is amended by inserting after "subsection (a)" the fol-
- 5 lowing: "or funds of a leadership PAC described in sub-
- 6 section (b)".
- 7 (c) Effective Date.—The amendments made by this
- 8 section shall apply with respect to elections occurring after
- 9 *December* 2006.

## 10 TITLE VIII—ETHICS TRAINING 11 FOR LOBBYISTS

- 12 SEC. 801. ETHICS TRAINING FOR LOBBYISTS.
- 13 (a) Training Course.—During each Congress, the
- 14 Committee on Standards of Official Conduct of the House
- 15 of Representatives shall provide an 8-hour ethics training
- 16 course to persons registered as lobbyists under the Lobbying
- 17 Disclosure Act of 1995.
- 18 (b) Contents of Course.—Training under sub-
- 19 section (a) shall cover information on the code of conduct
- 20 and disclosure requirements applicable to Members, officers,
- 21 and employees of the House of Representatives, including
- 22 rules relating to acceptance of gifts (including travel and
- 23 meals), and financial disclosure requirements under the
- 24 Ethics in Government Act of 1978.

| 1  | (c) Penalties for Failure to Complete Train-                  |
|----|---|
| 2  | ING.—Any person who is registered or required to register     |
| 3  | as a lobbyist under the Lobbying Disclosure Act of 1995       |
| 4  | and who fails to complete the training course under sub-      |
| 5  | section (a) at least once during each Congress shall be sub-  |
| 6  | ject to the penalties under section 7 of that Act to the same |
| 7  | extent as a failure to comply with any provision of that      |
| 8  | Act.  |
| 9  | TITLE IX—MISCELLANEOUS  |
| 10 | <b>PROVISIONS</b>   |
| 11 | SEC. 901. BRIBERY.  |
| 12 | Section 201(a)(3) of title 18, United States Code, is         |
| 13 | amended by inserting "including an earmark as defined in      |
| 14 | section 501(d) of the Lobbying Accountability and Trans-      |
| 15 | parency Act of 2006," after "controversy,".                   |
| 16 | TITLE X-527 REFORM ACT OF                                     |
| 17 | 2006  |
| 18 | SEC. 1001. SHORT TITLE.                                       |
| 19 | This title may be cited as the "527 Reform Act of             |
| 20 | 2006".  |
| 21 | SEC. 1002. TREATMENT OF SECTION 527 ORGANIZATIONS.            |
| 22 | (a) Definition of Political Committee.—Section                |
| 23 | 301(4) of the Federal Election Campaign Act of 1971 (2        |
| 24 | U.S.C. 431(4)) is amended—                                    |

| 1  | (1) by striking the period at the end of subpara-       |
|----|---|
| 2  | graph (C) and inserting "; or"; and                     |
| 3  | (2) by adding at the end the following:                 |
| 4  | "(D) any applicable 527 organization.".                 |
| 5  | (b) Definition of Applicable 527 Organiza-              |
| 6  | TION.—Section 301 of such Act (2 U.S.C. 431) is amended |
| 7  | by adding at the end the following new paragraph:       |
| 8  | "(27) Applicable 527 Organization.—                     |
| 9  | "(A) In general.—For purposes of paragraph              |
| 10 | (4)(D), the term 'applicable 527 organization' means    |
| 11 | a committee, club, association, or group of persons     |
| 12 | that—   |
| 13 | "(i) has given notice to the Secretary of the           |
| 14 | Treasury under section 527(i) of the Internal           |
| 15 | Revenue Code of 1986 that it is to be treated as        |
| 16 | an organization described in section 527 of such        |
| 17 | Code; and   |
| 18 | "(ii) is not described in subparagraph (B).             |
| 19 | "(B) Excepted organizations.—A committee,               |
| 20 | club, association, or other group of persons described  |
| 21 | in this subparagraph is—                                |
| 22 | "(i) an organization described in section               |
| 23 | 527(i)(5) of the Internal Revenue Code of 1986;         |
| 24 | "(ii) an organization which is a committee,             |
| 25 | club, association or other aroup of persons that        |

| 1  | is organized, operated, and makes disbursements          |
|----|--|
| 2  | exclusively for paying expenses described in the         |
| 3  | last sentence of section 527(e)(2) of the Internal       |
| 4  | Revenue Code of 1986 or expenses of a newsletter         |
| 5  | fund described in section 527(g) of such Code;           |
| 6  | "(iii) an organization which is a com-                   |
| 7  | mittee, club, association, or other group that con-      |
| 8  | sists solely of candidates for State or local office,    |
| 9  | individuals holding State or local office, or any        |
| 10 | combination of either, but only if the organiza-         |
| 11 | tion refers only to one or more non-Federal can-         |
| 12 | didates or applicable State or local issues in all       |
| 13 | of its voter drive activities and does not refer to      |
| 14 | a Federal candidate or a political party in any          |
| 15 | of its voter drive activities; or                        |
| 16 | "(iv) an organization described in subpara-              |
| 17 | graph(C).  |
| 18 | "(C) Applicable organization.—For purposes               |
| 19 | of subparagraph $(B)(iv)$ , an organization described in |
| 20 | this subparagraph is a committee, club, association,     |
| 21 | or other group of persons whose election or nomina-      |
| 22 | tion activities relate exclusively to—                   |
| 23 | "(i) elections where no candidate for Fed-               |
| 24 | eral office appears on the ballot; or                    |
| 25 | "(ii) one or more of the following purposes:             |

| 1  | "(I) Influencing the selection, nomina-                  |
|----|--|
| 2  | tion, election, or appointment of one or                 |
| 3  | more candidates to non-Federal offices.                  |
| 4  | "(II) Influencing one or more applica-                   |
| 5  | ble State or local issues.                               |
| 6  | "(III) Influencing the selection, ap-                    |
| 7  | pointment, nomination, or confirmation of                |
| 8  | one or more individuals to non-elected of-               |
| 9  | fices.   |
| 10 | "(D) Exclusivity test.—A committee, club, as-            |
| 11 | sociation, or other group of persons shall not be treat- |
| 12 | ed as meeting the exclusivity requirement of subpara-    |
| 13 | graph (C) if it makes disbursements aggregating more     |
| 14 | than \$1,000 for any of the following:                   |
| 15 | "(i) A public communication that promotes,               |
| 16 | supports, attacks, or opposes a clearly identified       |
| 17 | candidate for Federal office during the 1-year           |
| 18 | period ending on the date of the general election        |
| 19 | for the office sought by the clearly identified can-     |
| 20 | didate (or, if a runoff election is held with re-        |
| 21 | spect to such general election, on the date of the       |
| 22 | $run of f \ election).$                                  |
| 23 | "(ii) Any voter drive activity during a cal-             |
| 24 | endar year, except that no disbursements for any         |
| 25 | voter drive activity shall be taken into account         |

| 1  | under this subparagraph if the committee, club, |
|----|---|
| 2  | association, or other group of persons during   |
| 3  | such calendar year—                             |
| 4  | ``(I) makes disbursements for voter             |
| 5  | drive activities with respect to elections in   |
| 6  | only 1 State and complies with all applica-     |
| 7  | ble election laws of that State, including      |
| 8  | laws related to registration and reporting      |
| 9  | requirements and contribution limitations;      |
| 10 | "(II) refers to one or more non-Federal         |
| 11 | candidates or applicable State or local         |
| 12 | issues in all of its voter drive activities and |
| 13 | does not refer to any Federal candidate or      |
| 14 | any political party in any of its voter drive   |
| 15 | activities;                                     |
| 16 | "(III) does not have a candidate for            |
| 17 | Federal office, an individual who holds any     |
| 18 | Federal office, a national political party, or  |
| 19 | an agent of any of the foregoing, control or    |
| 20 | materially participate in the direction of      |
| 21 | the organization, solicit contributions to the  |
| 22 | organization (other than funds which are        |
| 23 | described under clauses (i) and (ii) of sec-    |
| 24 | tion $323(e)(1)(B)$ ), or direct disbursements, |

| 1  | in whole or in part, by the organization;                 |
|----|---|
| 2  | and   |
| 3  | "(IV) makes no contributions to Fed-                      |
| 4  | eral candidates.  |
| 5  | "(E) CERTAIN REFERENCES TO FEDERAL CAN-                   |
| 6  | DIDATES NOT TAKEN INTO ACCOUNT.—For purposes of           |
| 7  | subparagraphs (B)(iii) and (D)(ii)(II), a voter drive     |
| 8  | activity shall not be treated as referring to a clearly   |
| 9  | identified Federal candidate if the only reference to     |
| 10 | the candidate in the activity is—                         |
| 11 | "(i) a reference in connection with an elec-              |
| 12 | tion for a non-Federal office in which such Fed-          |
| 13 | eral candidate is also a candidate for such non-          |
| 14 | Federal office; or  |
| 15 | "(ii) a reference to the fact that the can-               |
| 16 | didate has endorsed a non-Federal candidate or            |
| 17 | has taken a position on an applicable State or            |
| 18 | local issue, including a reference that constitutes       |
| 19 | the endorsement or position itself.                       |
| 20 | "(F) CERTAIN REFERENCES TO POLITICAL PAR-                 |
| 21 | TIES NOT TAKEN INTO ACCOUNT.—For purposes of              |
| 22 | subparagraphs (B)(iii) and (D)(ii)(II), a voter drive     |
| 23 | activity shall not be treated as referring to a political |
| 24 | party if the only reference to the party in the activity  |
| 25 | is  |

| 1  | "(i) a reference for the purpose of identi-                  |
|----|--|
| 2  | fying a non-Federal candidate;                               |
| 3  | "(ii) a reference for the purpose of identi-                 |
| 4  | fying the entity making the public communica-                |
| 5  | tion or carrying out the voter drive activity; or            |
| 6  | "(iii) a reference in a manner or context                    |
| 7  | that does not reflect support for or opposition to           |
| 8  | a Federal candidate or candidates and does re-               |
| 9  | flect support for or opposition to a State or local          |
| 10 | candidate or candidates or an applicable State               |
| 11 | or local issue.  |
| 12 | "(G) Applicable state or local issue.—For                    |
| 13 | purposes of this paragraph, the term 'applicable State       |
| 14 | or local issue' means any State or local ballot initia-      |
| 15 | tive, State or local referendum, State or local con-         |
| 16 | stitutional amendment, State or local bond issue, or         |
| 17 | other State or local ballot issue.".                         |
| 18 | (c) Definition of Voter Drive Activity.—Section              |
| 19 | 301 of such Act (2 U.S.C. 431), as amended by subsection     |
| 20 | (b), is further amended by adding at the end the following   |
| 21 | new paragraph:   |
| 22 | "(28) Voter Drive Activity.—The term 'voter drive            |
| 23 | activity' means any of the following activities conducted in |
| 24 | connection with an election in which a candidate for Fed-    |
| 25 | eral office appears on the ballot (regardless of whether a   |

| 1  | candidate for State or local office also appears on the bal- |
|----|--|
| 2  | lot):  |
| 3  | "(A) Voter registration activity.                            |
| 4  | $``(B)\ Voter\ identification.$                              |
| 5  | "(C) Get-out-the-vote activity.                              |
| 6  | "(D) Generic campaign activity.                              |
| 7  | "(E) Any public communication related to ac-                 |
| 8  | tivities described in subparagraphs (A) through (D).         |
| 9  | Such term shall not include any activity described in sub-   |
| 10 | paragraph (A) or (B) of section $316(b)(2)$ .".              |
| 11 | SEC. 1003. RULES FOR ALLOCATION OF EXPENSES BE-              |
| 12 | TWEEN FEDERAL AND NON-FEDERAL ACTIVI-                        |
| 13 | TIES.  |
| 14 | (a) In General.—Title III of the Federal Election            |
| 15 | Campaign Act of 1971 (2 U.S.C. 431 et seq.) is amended       |
| 16 | by adding at the end the following:                          |
| 17 | "SEC. 325. ALLOCATION AND FUNDING RULES FOR CERTAIN          |
| 18 | EXPENSES RELATING TO FEDERAL AND NON-                        |
| 19 | FEDERAL ACTIVITIES.  |
| 20 | "(a) In General.—In the case of any disbursements            |
| 21 | by any political committee that is a separate segregated     |
| 22 | fund or nonconnected committee for which allocation rules    |
| 23 | are provided under subsection (b)—                           |
| 24 | "(1) the disbursements shall be allocated between            |
| 25 | Federal and non-Federal accounts in accordance with          |

| 1  | this section and regulations prescribed by the Com-      |
|----|--|
| 2  | mission; and   |
| 3  | "(2) in the case of disbursements allocated to           |
| 4  | non-Federal accounts, may be paid only from a quali-     |
| 5  | fied non-Federal account.                                |
| 6  | "(b) Costs to Be Allocated and Allocation                |
| 7  | Rules.—  |
| 8  | "(1) In general.—Disbursements by any sepa-              |
| 9  | rate segregated fund or nonconnected committee, other    |
| 10 | than an organization described in section $323(b)(1)$ ,  |
| 11 | for any of the following categories of activity shall be |
| 12 | allocated as follows:                                    |
| 13 | "(A) 100 percent of the expenses for public              |
| 14 | communications or voter drive activities that            |
| 15 | refer to one or more clearly identified Federal          |
| 16 | candidates, but do not refer to any clearly iden-        |
| 17 | tified non-Federal candidates, shall be paid with        |
| 18 | funds from a Federal account, without regard to          |
| 19 | whether the communication refers to a political          |
| 20 | party.   |
| 21 | "(B) At least 50 percent, or a greater per-              |
| 22 | centage if the Commission so determines by regu-         |
| 23 | lation, of the expenses for public communications        |
| 24 | and voter drive activities that refer to one or          |
| 25 | more clearly identified candidates for Federal of-       |

fice and one or more clearly identified non-Federal candidates shall be paid with funds from a Federal account, without regard to whether the communication refers to a political party.

"(C) At least 50 percent, or a greater percentage if the Commission so determines by regulation, of the expenses for public communications or voter drive activities that refer to a political party, but do not refer to any clearly identified Federal or non-Federal candidate, shall be paid with funds from a Federal account, except that this paragraph shall not apply to communications or activities that relate exclusively to elections where no candidate for Federal office appears on the ballot.

"(D) At least 50 percent, or a greater percentage if the Commission so determines by regulation, of the expenses for public communications or voter drive activities that refer to a political party and refer to one or more clearly identified non-Federal candidates, but do not refer to any clearly identified Federal candidates, shall be paid with funds from a Federal account, except that this paragraph shall not apply to communications or activities that relate exclusively to

elections where no candidate for Federal office appears on the ballot.

"(E) Unless otherwise determined by the Commission in its regulations, at least 50 percent of any administrative expenses, including rent, utilities, office supplies, and salaries not attributable to a clearly identified candidate, shall be paid with funds from a Federal account, except that for a separate segregated fund such expenses may be paid instead by its connected organization.

"(F) At least 50 percent, or a greater percentage if the Commission so determines by regulation, of the direct costs of a fundraising program or event, including disbursements for solicitation of funds and for planning and administration of actual fundraising events, where Federal and non-Federal funds are collected through such program or event shall be paid with funds from a Federal account, except that for a separate segregated fund such costs may be paid instead by its connected organization. This paragraph shall not apply to any fundraising solicitations or any other activity that constitutes a public communication.

| 1  | "(2) CERTAIN REFERENCES TO FEDERAL CAN-                   |
|----|---|
| 2  | DIDATES NOT TAKEN INTO ACCOUNT.—For purposes of           |
| 3  | paragraph (1), a public communication or voter drive      |
| 4  | activity shall not be treated as referring to a clearly   |
| 5  | identified Federal candidate if the only reference to     |
| 6  | the candidate in the communication or activity is—        |
| 7  | "(A) a reference in connection with an elec-              |
| 8  | tion for a non-Federal office in which such Fed-          |
| 9  | eral candidate is also a candidate for such non-          |
| 10 | Federal office; or  |
| 11 | "(B) a reference to the fact that the can-                |
| 12 | didate has endorsed a non-Federal candidate or            |
| 13 | has taken a position on an applicable State or            |
| 14 | local issue (as defined in section $301(27)(G)$ ), in-    |
| 15 | cluding a reference that constitutes the endorse-         |
| 16 | ment or position itself.                                  |
| 17 | "(3) CERTAIN REFERENCES TO POLITICAL PAR-                 |
| 18 | TIES NOT TAKEN INTO ACCOUNT.—For purposes of              |
| 19 | paragraph (1), a public communication or voter drive      |
| 20 | activity shall not be treated as referring to a political |
| 21 | party if the only reference to the party in the commu-    |
| 22 | nication or activity is—                                  |
| 23 | "(A) a reference for the purpose of identi-               |
| 24 | fying a non-Federal candidate;                            |

| 1  | "(B) a reference for the purpose of identi-           |
|----|---|
| 2  | fying the entity making the public communica-         |
| 3  | tion or carrying out the voter drive activity; or     |
| 4  | "(C) a reference in a manner or context               |
| 5  | that does not reflect support for or opposition to    |
| 6  | a Federal candidate or candidates and does re-        |
| 7  | flect support for or opposition to a State or local   |
| 8  | candidate or candidates or an applicable State        |
| 9  | or local issue.                                       |
| 10 | "(c) Qualified Non-Federal Account.—                  |
| 11 | "(1) In general.—For purposes of this section,        |
| 12 | the term 'qualified non-Federal account' means an ac- |
| 13 | count which consists solely of amounts—               |
| 14 | "(A) that, subject to the limitations of para-        |
| 15 | graphs (2) and (3), are raised by the separate        |
| 16 | segregated fund or nonconnected committee only        |
| 17 | from individuals, and                                 |
| 18 | "(B) with respect to which all requirements           |
| 19 | of Federal, State, or local law (including any        |
| 20 | law relating to contribution limits) are met.         |
| 21 | "(2) Limitation on individual donations.—             |
| 22 | "(A) In GENERAL.—A separate segregated                |
| 23 | fund or nonconnected committee may not accept         |
| 24 | more than \$25,000 in funds for its qualified         |

non-Federal account from any one individual in any calendar year.

"(B) AFFILIATION.—For purposes of this paragraph, all qualified non-Federal accounts of separate segregated funds or nonconnected committees which are directly or indirectly established, financed, maintained, or controlled by the same person or persons shall be treated as one account.

## "(3) Fundraising limitation.—

"(A) In General.—No donation to a qualified non-Federal account may be solicited, received, directed, transferred, or spent by or in the name of any person described in subsection (a) or (e) of section 323.

"(B) Funds not treated as subject to ACT.—Except as provided in subsection (a)(2) and this subsection, any funds raised for a qualified non-Federal account in accordance with the requirements of this section shall not be considered funds subject to the limitations, prohibitions, and reporting requirements of this Act for any purpose (including for purposes of subsection (a) or (e) of section 323 or subsection (d)(1) of this section).

| 1  | "(d) Definitions.—                                       |
|----|--|
| 2  | "(1) Federal account.—The term 'Federal ac-              |
| 3  | count' means an account which consists solely of con-    |
| 4  | tributions subject to the limitations, prohibitions, and |
| 5  | reporting requirements of this Act. Nothing in this      |
| 6  | section or in section $323(b)(2)(B)(iii)$ shall be con-  |
| 7  | strued to infer that a limit other than the limit under  |
| 8  | section $315(a)(1)(C)$ applies to contributions to the   |
| 9  | account.   |
| 10 | "(2) Nonconnected committee.—The term                    |
| 11 | 'nonconnected committee' shall not include a political   |
| 12 | committee of a political party.                          |
| 13 | "(3) Voter drive activity.—The term 'voter               |
| 14 | drive activity' has the meaning given such term in       |
| 15 | section 301(28).".                                       |
| 16 | (b) Reporting Requirements.—Section 304(e) of            |
| 17 | the Federal Election Campaign Act of 1971 (2 U.S.C.      |
| 18 | 434(e)) is amended—                                      |
| 19 | (1) by redesignating paragraphs (3) and (4) as           |
| 20 | paragraphs (4) and (5); and                              |
| 21 | (2) by inserting after paragraph (2) the fol-            |
| 22 | lowing new paragraph:                                    |
| 23 | "(3) Receipts and disbursements from                     |
| 24 | QUALIFIED NON-FEDERAL ACCOUNTS.—In addition to           |
| 25 | any other reporting requirement applicable under this    |

| 1  | Act, a political committee to which section 325(a) ap- |
|----|--|
| 2  | plies shall report all receipts and disbursements from |
| 3  | a qualified non-Federal account (as defined in section |
| 4  | 325(c)).".   |
| 5  | SEC. 1004. REPEAL OF LIMIT ON AMOUNT OF PARTY EX-      |
| 6  | PENDITURES ON BEHALF OF CANDIDATES IN                  |
| 7  | GENERAL ELECTIONS.                                     |
| 8  | (a) Repeal of Limit.—Section 315(d) of the Federal     |
| 9  | Election Campaign Act of 1971 (2 U.S.C. 441a(d)) is    |
| 10 | amended—   |
| 11 | (1) in paragraph (1)—                                  |
| 12 | (A) by striking "(1) Notwithstanding any               |
| 13 | other provision of law with respect to limitations     |
| 14 | on expenditures or limitations on contributions,       |
| 15 | the national committee" and inserting "Notwith-        |
| 16 | standing any other provision of law with respect       |
| 17 | to limitations on amounts of expenditures or           |
| 18 | contributions, a national committee",                  |
| 19 | (B) by striking "the general" and inserting            |
| 20 | "any", and   |
| 21 | (C) by striking "Federal office, subject to            |
| 22 | the limitations contained in paragraphs (2), (3),      |
| 23 | and (4) of this subsection" and inserting "Fed-        |
| 24 | eral office in any amount"; and                        |
| 25 | (2) by striking paragraphs (2), (3), and (4).          |

| 1  | (b) Conforming Amendments.—                        |
|----|--|
| 2  | (1) Indexing.—Section 315(c) of such Act (2        |
| 3  | $U.S.C.\ 441a(c))$ is amended—                     |
| 4  | (A) in paragraph $(1)(B)(i)$ , by striking         |
| 5  | "(d),"; and  |
| 6  | (B) in paragraph $(2)(B)(i)$ , by striking         |
| 7  | "subsections (b) and (d)" and inserting "sub-      |
| 8  | section (b)".                                      |
| 9  | (2) Increase in limits for senate can-             |
| 10 | DIDATES FACING WEALTHY OPPONENTS.—Section          |
| 11 | 315(i) of such Act (2 U.S.C. 441a(i)(1)) is amend- |
| 12 | ed—  |
| 13 | (A) in paragraph (1)(C)(iii)—                      |
| 14 | (i) by adding "and" at the end of sub-             |
| 15 | clause (I),  |
| 16 | (ii) in subclause (II), by striking ";             |
| 17 | and" and inserting a period, and                   |
| 18 | (iii) by striking subclause (III);                 |
| 19 | (B) in paragraph (2)(A) in the matter pre-         |
| 20 | ceding clause (i), by striking ", and a party      |
| 21 | committee shall not make any expenditure,";        |
| 22 | (C) in paragraph (2)(A)(ii), by striking           |
| 23 | "and party expenditures previously made"; and      |
| 24 | (D) in paragraph (2)(B), by striking "and          |
| 25 | a party shall not make any expenditure".           |

| 1  | (3) Increase in limits for house can-                 |
|----|---|
| 2  | DIDATES FACING WEALTHY OPPONENTS.—Section             |
| 3  | 315A(a) of such Act (2 U.S.C. 441a-1(a)) is amend-    |
| 4  | ed—   |
| 5  | (A) in paragraph (1)—                                 |
| 6  | (i) by adding "and" at the end of sub-                |
| 7  | paragraph (A),  |
| 8  | (ii) in subparagraph (B), by striking                 |
| 9  | "; and" and inserting a period, and                   |
| 10 | (iii) by striking subparagraph (C);                   |
| 11 | (B) in paragraph (3)(A) in the matter pre-            |
| 12 | ceding clause (i), by striking ", and a party         |
| 13 | committee shall not make any expenditure,";           |
| 14 | (C) in paragraph $(3)(A)(ii)$ , by striking           |
| 15 | "and party expenditures previously made"; and         |
| 16 | (D) in paragraph (3)(B), by striking "and             |
| 17 | a party shall not make any expenditure".              |
| 18 | SEC. 1005. CONSTRUCTION.                              |
| 19 | No provision of this title, or amendment made by this |
| 20 | title, shall be construed—                            |
| 21 | (1) as approving, ratifying, or endorsing a regu-     |
| 22 | lation promulgated by the Federal Election Commis-    |
| 23 | sion;   |

| 1                                      | (2) as establishing, modifying, or otherwise af-  |
|--|---|
| 2                                      | fecting the definition of political organization for  |
| 3                                      | purposes of the Internal Revenue Code of 1986; or   |
| 4                                      | (3) as affecting the determination of whether a   |
| 5                                      | group organized under section 501(c) of the Internal  |
| 6                                      | Revenue Code of 1986 is a political committee under   |
| 7                                      | section 301(4) of the Federal Election Campaign Act   |
| 8                                      | of 1971.  |
| 9                                      | SEC. 1006. JUDICIAL REVIEW.   |
| 10                                     | (a) Special Rules for Actions Brought on Con-   |
| 11                                     | STITUTIONAL GROUNDS.—If any action is brought for de-   |
| 12                                     | claratory or injunctive relief to challenge the constitu-   |
| 13                                     | tionality of any provision of this title or any amendment   |
| 14                                     | made by this title, the following rules shall apply:  |
|  |   |
| 15                                     | (1) The action shall be filed in the United States  |
| 15<br>16                               | (1) The action shall be filed in the United States  District Court for the District of Columbia and shall   |
|  |   |
| 16                                     | District Court for the District of Columbia and shall   |
| 16<br>17                               | District Court for the District of Columbia and shall<br>be heard by a 3-judge court convened pursuant to sec-  |
| 16<br>17<br>18                         | District Court for the District of Columbia and shall<br>be heard by a 3-judge court convened pursuant to sec-<br>tion 2284 of title 28, United States Code.  |
| 16<br>17<br>18<br>19                   | District Court for the District of Columbia and shall<br>be heard by a 3-judge court convened pursuant to sec-<br>tion 2284 of title 28, United States Code.  (2) A copy of the complaint shall be delivered  |
| 16<br>17<br>18<br>19<br>20             | District Court for the District of Columbia and shall be heard by a 3-judge court convened pursuant to section 2284 of title 28, United States Code.  (2) A copy of the complaint shall be delivered promptly to the Clerk of the House of Representatives                                  |
| 116<br>117<br>118<br>119<br>220<br>221 | District Court for the District of Columbia and shall be heard by a 3-judge court convened pursuant to section 2284 of title 28, United States Code.  (2) A copy of the complaint shall be delivered promptly to the Clerk of the House of Representatives and the Secretary of the Senate. |

filing of a notice of appeal within 10 days, and the

25

- filing of a jurisdictional statement within 30 days, of
  the entry of the final decision.
- (4) It shall be the duty of the United States District Court for the District of Columbia and the Supreme Court of the United States to advance on the docket and to expedite to the greatest possible extent the disposition of the action and appeal.
- 8 (b) Intervention by Members of Congress.—In any action in which the constitutionality of any provision 10 of this title or any amendment made by this title is raised (including but not limited to an action described in subsection (a)), any Member of the House of Representatives 12 13 (including a Delegate or Resident Commissioner to Congress) or Senate shall have the right to intervene either in support of or opposition to the position of a party to the case regarding the constitutionality of the provision or amendment. To avoid duplication of efforts and reduce the burdens placed on the parties to the action, the court in any such action may make such orders as it considers nec-19 20 essary, including orders to require intervenors taking simi-21 lar positions to file joint papers or to be represented by a 22 single attorney at oral argument.
- 23 (c) Challenge by Members of Congress.—Any 24 Member of Congress may bring an action, subject to the spe-25 cial rules described in subsection (a), for declaratory or in-

- 1 junctive relief to challenge the constitutionality of any pro-
- 2 vision of this title or any amendment made by this title.
- 3 (d) Applicability.—
- 4 (1) Initial Claims.—With respect to any action 5 initially filed on or before December 31, 2008, the 6 provisions of subsection (a) shall apply with respect 7 to each action described in such subsection.
- 8 (2) Subsequent actions.—With respect to any
  9 action initially filed after December 31, 2008, the
  10 provisions of subsection (a) shall not apply to any ac11 tion described in such subsection unless the person fil12 ing such action elects such provisions to apply to the
  13 action.
- 14 SEC. 1007. EFFECTIVE DATE.
- 15 The amendments made by this title shall take effect 16 on the date of the enactment of this Act.

Amend the title so as to read "An Act to provide greater transparency with respect to lobbying activities, to amend the Federal Election Campaign Act of 1971 to clarify when organizations described in section 527 of the Internal Revenue Code of 1986 must register as political committees, and for other purposes.".

Attest:

## 109TH CONGRESS **S. 2349**

## **AMENDMENTS**